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Witnesses: Josue Mondragon

PREPARED DIRECT TESTIMONY OF JOSUE MONDRAGON REGARDING RECORD YEAR 2023 PUBLIC SAFETY POWER SHUTOFF UNREALIZED SALES AND REVENUE CALCULATIONS ON BEHALF OF SAN DIEGO GAS & ELECTRIC COMPANY

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA



JUNE 3, 2024

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PREPARED DIRECT TESTIMONY OF JOSUE MONDRAGON REGARDING RECORD YEAR 2023 PUBLIC SAFETY POWER SHUTOFF UNREALIZED SALES AND REVENUE CALCULATIONS ON BEHALF OF SDG&E

I. INTRODUCTION

This testimony presents San Diego Gas & Electric Company's (SDG&E) calculation of unrealized volumetric sales and unrealized revenue resulting from Public Safety Power Shutoff (PSPS) events in 2023 for purposes of determining the PSPS ratemaking remedy set forth in Decision (D.) 21-06-014 and using the methodology set forth in D.23-06-054. This testimony is sponsored by SDG&E witness Josue Mondragon and is organized as follows:

- **Section II** Summarizes the Commission's decision establishing the PSPS ratemaking remedy and the Commission's directives on the methodology to be used by the investor-owned utilities (IOUs) to calculate unrealized sales and unrealized revenues for purposes of determining the PSPS ratemaking remedy. This section also provides a description of SDG&E's PSPS Program.
- **Section III** Identifies the PSPS events that occurred in SDG&E's service territory in 2023 and presents SDG&E's calculation of unrealized volumetric sales for purposes of determining the PSPS ratemaking remedy.
- Section IV Presents SDG&E's calculation of unrealized revenues for purposes of determining the PSPS ratemaking remedy.

II. **BACKGROUND**

Commission Decisions Establishing the PSPS Ratemaking Remedy A.

On November 13, 2019, the Commission initiated its Order Instituting Investigation on the Commission's Own Motion on the Late 2019 Public Safety Power Shutoff Events (PSPS OII)¹

Investigation 19-11-01.

to determine whether California's electric investor-owned utilities complied with applicable laws, rules, and regulations when they initiated the PSPS events in 2019.

On June 7, 2021, the Commission issued D.21-06-014 in the PSPS OII (PSPS OII Decision).² The PSPS OII Decision found that the utilities did not reasonably comply with the critical guideline to identify, evaluate, weigh, and report public risks for the late 2019 PSPS events.³ Accordingly, the Commission determined a "ratemaking remedy" that would apply prospectively from the effective date of the PSPS OII Decision. Specifically, the Commission stated:

...we find that a ratemaking remedy, in the form of a future downward rate adjustment for customers with the amount of the downward adjustment tied to the duration and scope of any future PSPS events will serve to address the Commission's concerns discussed above and recognize the undue harms caused to customers by overly broad PSPS events. To minimize the complexity of this ratemaking remedy, this downward rate adjustment will not apply retroactively but, instead, apply starting on the effective date of this decision.⁴

The PSPS OII Decision directs that the IOUs shall include the estimated unrealized volumetric sales and unrealized revenue resulting from future PSPS in their respective ERRA proceedings, addressing the years in which the PSPS events occurred.⁵ The PSPS OII Decision also directs that the IOUs forgo collection in rates of unrealized sales and unrealized revenues until the utility demonstrates improvements in identifying, evaluating, weighing, and reporting public harm when determining whether to initiate a PSPS event.⁶ The PSPS OII Decision

Decision Addressing the Late 2019 Public Safety Power Shutoffs by Pacific Gas and Electric Company, Southern California Edison Company, and San Diego Gas & Electric Company to Mitigate the Risk of Wildfire Caused by Utility Infrastructure (Issued June 7, 2021).

³ D.21-06-014, p. 56.

⁴ *Id.* at p. 60.

⁵ *Id.* at Ordering Paragraph (OP) 1

⁶ *Id*.

directed SDGE, Pacific Gas and Electric Company (PG&E), and Southern California Edison Company (SCE) to agree on a methodology to be used to calculate the estimated unrealized volumetric sales and revenues and present it for the Commission's consideration in the ERRA proceeding.⁷

On July 3, 2023, the Commission issued D.23-06-054, which adopted the methodology for calculating unrealized sales and revenues during PSPS events. D.23-06-054 states that the unrealized revenues resulting from a PSPS event "shall be calculated by multiplying the unrealized volumetric electric sales by the electric rate." D.23-06-054 provides a detailed description as to how the utilities are to calculate both the unrealized volumetric electric sales as well as the electric rate that should be used. Sections III and IV below address how SDG&E has applied the Commission's methodology in its calculations.

B. SDG&E'S Public Safety Power Shutoff Program

SDG&E is obligated to operate its system safely and takes this obligation very seriously. As part of this obligation, SDG&E de-energizes circuits to protect public safety when weather and other conditions pose a heightened risk or potential of wildfire ignitions. The Commission has acknowledged that "SDG&E has statutory authority under Pub. Util. Code § 399.2(a) and § 451 to shut off power in emergency situations when necessary to protect public safety, including the situation where strong Santa Ana winds exceed the design basis for SDG&E's overhead power-line facilities and threaten to topple energized power lines onto tinder dry brush." ¹⁰

⁷ *Id*.

Decision Adopting Methodology for Calculating Unrealized Revenues During Public Safety Power Shutoffs (issued in Application 20-02-009, et al.)

⁹ D.23-06-054, OP 1.

D.12-04-024, p.35 (Conclusion of Law 1). This decision applied only to SDG&E and established requirements for reasonableness, notification, mitigation, and reporting for SDG&E's de-energization events.

Further, the Commission recognized that "de-energizing electric facilities during dangerous conditions can save lives and property and can prevent wildfires."¹¹

During extreme weather, SDG&E may employ the use of PSPS to try to prevent its electric system from becoming the source of an ignition which may result in a wildfire.

SDG&E's Community Wildfire Safety Program applies a host of precautionary measures to help reduce the threat of wildfire in its communities.

A PSPS is a measure of last resort and is based on a combination of factors. ¹² SDG&E uses a number of tools to monitor the extent and duration of weather events and the condition of available fuels across its service territory. The company also has field personnel who observe environmental conditions such as lying debris or other threats to power lines. SDG&E assesses each situation for potential impacts to electric infrastructure and surrounding communities, allowing it to reduce the potential of fire from its electric system by operating it at various levels of caution. The decision and action to turn off power is based on a combination of factors, including high winds (including Red Flag warnings), low humidity, dry vegetation (that could serve as fuel), fire threat (to electric infrastructure), on-the-ground observations, and public safety risk. If a PSPS is needed due to extreme conditions, customers can expect early warning notification, ongoing updates, safety inspections and ultimately power restoration. ¹³

Resolution ESRB-8 (July 12, 2018), p.1. This resolution extended the de-energization reasonableness, public notifications, mitigation, and reporting requirements established in D.12-04-024 to all electric IOUs and also added new requirements.

In December 2018, the Commission opened a rulemaking proceeding to examine de-energization policies and guidelines adopted in D.12-04-024 and Resolution ESRB-8 (De-Energization OIR Rulemaking (R.) 18-12-005, Order Instituting Rulemaking to Examine Electric Utility De-Energization of Power Lines in Dangerous Conditions (December 13, 2018) (referred to herein as "PSPS Rulemaking").

More information about PSPS events and SDG&E's Community Wildfire Safety Program can be found at https://www.sdge.com/our-commitment-wildfire-safety

III. CALCULATION OF UNREALIZED SALES DUE TO RY 2023 PSPS EVENTS

A. Summary of PSPS Events in 2023

SDG&E initiated PSPS protocols from October 29-31, 2023, but ultimately did not deenergize any customers during the 2023 PSPS event. Because SDG&E did not deenergize any customers during its PSPS event in 2023, it did not experience any unrealized sales due to PSPS events in record year 2023. Information on SDG&E's PSPS events can be found in SDG&E's Post-PSPS Event Reports.¹⁴

IV. CALCULATION OF UNREALIZED REVENUES DUE TO RY 2023 PSPS EVENTS

D.23.06-054 directs the IOUs to calculate the electric rate as follows:

The electric rate that shall be used to calculate a utility's unrealized revenues shall consist of all rate components that are under the jurisdiction of the California Public Utilities Commission and are charged based on volumetric sales, except rate components that do not recover any revenue shortfalls or variances resulting from PSPS events and rate components that provide a credit to ratepayers during the PSPS event. Pacific Gas and Electric Company, Southern California Edison Company, and San Diego Gas & Electric Company shall include all applicable rate components in the electric rate based on the utility's rate structure at the time the PSPS event was initiated. ¹⁵

As reflected in Section III above, SDG&E did not de-energize any customers during its PSPS event in 2023 and therefore did not experience any unrealized sales for purposes of the PSPS ratemaking remedy. Accordingly, SDG&E does not have any unrealized revenues associated with record year 2023 to report for purposes of the PSPS ratemaking remedy.

V. CONCLUSION

This concludes SDG&E's direct testimony on Record Year 2023 PSPS issues.

As required by Resolution ESRB-8 and D.19-05-042 and archived at https://www.sdge.com/wildfire-safety/psps-more-info

¹⁵ D.23-06-054, OP 1(b).

VI. WITNESS QUALIFICATION

My name is Josue Mondragon. My business address is 8330 Century Park Court, San Diego, California 92123. I am employed by San Diego Gas & Electric Company as the Electric Load Research Manager within the Customer Pricing Department. My primary responsibility is the study and research of customer electric energy usage. I have held my current position since 2020. Prior to this, I have held various roles of increasing responsibilities in the Load Research area since 2003.

I have previously testified before the California Public Utilities Commission.